By: Toth
H.B. No. 21

A BILL TO BE ENTITLED

| AN ACT |
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| relating to civil liability for the sterilization, castration, or |
| genital mutilation of children. |
| BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: |
| SECTION 1. Chapter 74, Civil Practice and Remedies Code, is |
| amended by adding Subchapter M to read as follows: |
| SUBCHAPTER M. LIABILITY FOR STERILIZATION, CASTRATION, OR GENITAL |
| MUTILATION OF CHILDREN |
| Sec. 74.601. CAUSE OF ACTION. Notwithstanding any other |
| law, a person is strictly and jointly and severally liable to an |
| individual for personal injury to the individual resulting from |
| knowingly: |
| (1) prescribing puberty blockers or hormone therapy to |
| a minor for the purpose of transitioning a child's biological sex as |
| determined by the sex organs, chromosomes, and endogenous profiles |
| of the child or affirming the child's perception of the child's sex |
| if that perception is inconsistent with the child's biological sex; |
| (2) performing a sex-change operation on a minor; or |
| (3) aiding or abetting the conduct described by |
| Subdivision (1) or (2). |
| Sec. 74.602. STANDING AND DAMAGES. Notwithstanding any |
| other law, an individual described by Section 74.601 may bring an |
| action under this subchapter and is entitled to recover in the |
| action: |
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| 1 | (1) nominal damages; |
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| 2 | (2) compensatory damages; |
| 3 | (3) exemplary damages in an amount of not less than \$10 |
| 4 | million from each defendant if the conduct that is the basis for the |
| 5 | action resulted in the individual's irreversible sterilization or |
| 6 | sexual dysfunction; and |
| 7 | (4) costs and reasonable attorney's fees incurred in |
| 8 | bringing the action. |
| 9 | Sec. 74.603. LIMITATIONS. Notwithstanding any other law, a |
| 10 | person may bring an action under this subchapter not later than the |
| 11 | 20th anniversary of the date the cause of action accrues. |
| 12 | Sec. 74.604. DEFENSES. (a) A defendant against whom an |
| 13 | action is brought under this subchapter may assert as an |
| 14 | affirmative defense to liability that: |
| 15 | (1) the imposition of civil liability on the defendant |
| 16 | will violate constitutional or federally protected rights that |
| 17 | belong to the defendant personally; or |
| 18 | (2) the defendant: |
| 19 | (A) has standing to assert the rights of a third |
| 20 | party under the tests for third-party standing established by the |
| 21 | United States Supreme Court; and |
| 22 | (B) demonstrates that the imposition of civil |
| 23 | liability on the defendant will violate constitutional or federally |
| 24 | protected rights belonging to that third party. |
| 25 | (b) Notwithstanding any other law, the following are not a |
| 26 | defense to an action brought under this subchapter: |

(1) ignorance or mistake of law;

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| 1 | (2) a defendant's belief that the requirements or |
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| 2 | provisions of this subchapter are unconstitutional or were |
| 3 | unconstitutional; |
| 4 | (3) a defendant's reliance on a court decision that has |
| 5 | been vacated, reversed, or overruled on appeal or by a subsequent |
| 6 | court, even if that court decision had not been vacated, reversed, |
| 7 | or overruled when the cause of action accrued; |
| 8 | (4) a defendant's reliance on any state or federal |
| 9 | court decision that is not binding on the court in which the action |
| 10 | has been brought; |
| 11 | (5) a defendant's reliance on any federal statute, |
| 12 | agency rule or action, or treaty that has been repealed, |
| 13 | superseded, or declared invalid or unconstitutional, even if that |
| 14 | federal statute, agency rule or action, or treaty had not been |
| 15 | repealed, superseded, or declared invalid or unconstitutional when |
| 16 | the cause of action accrued; |
| 17 | (6) non-mutual issue preclusion or non-mutual claim |
| 18 | <pre>preclusion;</pre> |
| 19 | (7) the consent to the defendant's conduct that is the |
| 20 | basis of the action by: |
| 21 | (A) the claimant; |
| 22 | (B) one or both of the parents of the claimant if |
| 23 | the claimant was an unemancipated minor; or |
| 24 | (C) the legal guardian or conservator of the |
| 25 | claimant; |
| 26 | (8) contributory or comparative negligence; |
| 27 | (9) assumption of risk; |

- 1 (10) sovereign immunity, governmental immunity,
- 2 official immunity, or qualified immunity;
- 3 (11) the claimant's waiver or purported waiver of the
- 4 claimant's right to bring the action;
- 5 (12) the claimant's failure to exhaust administrative
- 6 remedies; or
- 7 (13) a claim that the enforcement of this subchapter
- 8 or the imposition of civil liability against the defendant will
- 9 violate the constitutional rights of third parties, except as
- 10 provided by Subsection (a)(2).
- 11 (c) A civil action under this subchapter may not be brought
- 12 against a person that acted at the behest of a federal agency,
- 13 contractor, or employee who is carrying out duties under federal
- 14 law if the imposition of liability would violate the doctrines of
- 15 preemption or intergovernmental immunity.
- 16 (d) Nothing in this section or subchapter shall limit or
- 17 preclude a defendant from asserting the unconstitutionality of any
- 18 provision or application of a law of this state as a defense to
- 19 liability, or from asserting any other defense that might be
- 20 available under any other source of law.
- 21 Sec. 74.605. LONG-ARM JURISDICTION. Notwithstanding any
- 22 other law, including Subchapter C, Chapter 17, the courts of this
- 23 state have personal jurisdiction over a defendant sued under this
- 24 subchapter to the maximum extent permitted by the Fourteenth
- 25 Amendment to the United States Constitution.
- Sec. 74.606. VENUE. (a) Notwithstanding any other law,
- 27 including Chapter 15, a civil action brought under this subchapter

- 1 must be brought in:
- 2 (1) the county in which all or a substantial part of
- 3 the events or omissions giving rise to the claim occurred;
- 4 (2) the county of residence for any one of the natural
- 5 person defendants at the time the cause of action accrued;
- 6 (3) the county of the principal office in this state of
- 7 any one of the defendants that is not a natural person; or
- 8 (4) the county of residence for the claimant if the
- 9 claimant is a natural person residing in this state.
- 10 (b) Notwithstanding any other law, if a civil action is
- 11 brought under this subchapter in a venue described by Subsection
- 12 (a), the action may not be transferred to a different venue without
- 13 the written consent of all parties.
- 14 (c) Any contractual provision that purports to require a
- 15 civil action under this subchapter to be litigated in another venue
- 16 is void as against public policy, and may not be enforced in any
- 17 state or federal court.
- Sec. 74.607. CHOICE OF LAW. (a) Notwithstanding any other
- 19 law, the law of this state applies to any gender-transitioning
- 20 treatment provided to a resident of this state, regardless of where
- 21 that treatment occurs, and to any civil action brought under this
- 22 subchapter, to the maximum extent permitted by the United States
- 23 Constitution and the Texas Constitution.
- 24 (b) Any contractual choice of law provision that purports to
- 25 require the law of another jurisdiction to govern a civil action
- 26 brought under this subchapter is void as against public policy and
- 27 may not be enforced in any state or federal court.

- 1 (c) This section applies extraterritorially to the maximum extent permitted by the United States Constitution and the Texas 2 3 Constitution. 4 Sec. 74.608. PRIVATE ENFORCEMENT EXCLUSIVE. 5 Notwithstanding any other law, direct or indirect enforcement of this subchapter may not be taken or threatened by the state, a 6 political subdivision, a district or county attorney, or an officer 7 8 of this state or a political subdivision against any person by any means, and this subchapter may not be used to justify or trigger the 9 10 enforcement of any other law or any type of adverse consequence under any other law, except as provided by this subchapter. This 11 12 section does not preclude or limit the enforcement of any other law or regulation against conduct that is independently prohibited by 13 the law or regulation and that would remain prohibited by such other 14 15 law or regulation in the absence of this subchapter. Sec. 74.609. IMMUNITY FROM SUIT. (a) Subject to Subsection
- Sec. 74.609. IMMUNITY FROM SUIT. (a) Subject to Subsection

 (b) but notwithstanding any other law, the state has sovereign

 immunity, a political subdivision has governmental immunity, and an

 officer or employee of this state or a political subdivision has

 official immunity, as well as sovereign or governmental immunity,

 as appropriate, in any action, claim, counterclaim, or any type of

 legal or equitable action that:
- (1) challenges the validity of any provision or application of this subchapter, on constitutional grounds or otherwise; or
- 26 (2) seeks to prevent or enjoin the state, a political subdivision, or an officer or employee of this state or a political

- 1 <u>subdivision from:</u>
- 2 (A) enforcing any provision or application of
- 3 this subchapter; or
- 4 (B) hearing, adjudicating, or docketing a civil
- 5 action brought under this subchapter.
- 6 (b) Subsection (a) does not apply to the extent that
- 7 <u>immunity has been abrogated or preempted by federal law in a manner</u>
- 8 <u>consistent with the United States Constitution.</u>
- 9 (c) The sovereign immunity conferred by this section on the
- 10 state and its officers and employees includes the constitutional
- 11 sovereign immunity recognized by the United States Supreme Court,
- 12 which applies in both state and federal court and may not be
- 13 abrogated by Congress or by a state or federal court except under
- 14 legislation authorized by:
- 15 (1) Section 5 of the Fourteenth Amendment, United
- 16 States Constitution;
- 17 (2) the Bankruptcy Clause of Article I, United States
- 18 Constitution; or
- 19 (3) Congress's powers to raise and support armies and
- 20 to provide and maintain a navy.
- 21 <u>(d) Notwithstanding any other law, the immunities conferred</u>
- 22 by Subsection (a) shall apply in every court, both state and
- 23 federal, and in every type of adjudicative proceeding.
- (e) Notwithstanding any other law, a provision of state law
- 25 may not be construed to waive or abrogate an immunity described by
- 26 Subsection (a) unless it expressly waives or abrogates immunity
- 27 with specific reference to this section.

- 1 (f) Notwithstanding any other law, an attorney representing
- 2 the state, a political subdivision, or an officer, employee, or
- 3 agent of this state or a political subdivision may not waive an
- 4 immunity described by Subsection (a) or take an action that would
- 5 result in a waiver of that immunity. A purported waiver or action
- 6 described by this subsection is void and considered an ultra vires
- 7 <u>act.</u>
- 8 Sec. 74.610. LIMITS ON STATE COURT JURISDICTION. (a)
- 9 Notwithstanding any other law, including Chapter 37 of this code
- 10 and Sections 22.002, 22.221, 24.007, 24.008, 24.009, 24.010, and
- 11 24.011, Government Code, a court of this state may not award
- 12 declaratory or injunctive relief, or any type of writ, that would:
- 13 (1) pronounce any provision or application of this
- 14 subchapter invalid or unconstitutional; or
- 15 (2) restrain the state, a political subdivision, an
- 16 officer, employee, or agent of this state or a political
- 17 subdivision, or any person from:
- 18 (A) enforcing any provision or application of
- 19 this subchapter; or
- (B) hearing, adjudicating, docketing, or filing
- 21 a civil action brought under this subchapter.
- (b) A court of this state does not have jurisdiction to
- 23 consider an action, claim, or counterclaim that seeks relief
- 24 described by Subsection (a).
- 25 (c) This subchapter may not be construed to prevent a
- 26 litigant from asserting the invalidity or unconstitutionality of a
- 27 provision or application of this subchapter as a defense to an

- 1 action, claim, or counterclaim brought against the litigant.
- 2 (d) Notwithstanding any other law, judicial relief issued
- 3 by a court of this state that disregards immunity conferred by
- 4 Section 74.609(a) or the jurisdictional limitations imposed by this
- 5 section:
- 6 (1) is void because the court is without jurisdiction;
- 7 and
- 8 (2) may not be enforced or obeyed by an officer,
- 9 employee, or agent of this state or a political subdivision,
- 10 judicial or otherwise.
- 11 (e) Notwithstanding any other law, a writ, injunction, or
- 12 declaratory judgment issued by a court of this state that purports
- 13 to restrain the state, a political subdivision, an officer,
- 14 employee, or agent of this state or a political subdivision, or any
- 15 person from hearing, adjudicating, docketing, or filing a civil
- 16 action brought under this subchapter is void and may not be enforced
- 17 or obeyed by an officer, employee, or agent of this state or a
- 18 political subdivision, judicial or otherwise.
- 19 (f) Notwithstanding any other law, an officer, employee, or
- 20 agent of this state or a political subdivision, judicial or
- 21 otherwise, who issues, enforces, or obeys a writ, injunction, or
- 22 declaratory judgment described by Subsection (a) is liable to any
- 23 person who is prevented from or delayed in bringing a civil action
- 24 under this subchapter. A claimant who prevails in an action brought
- 25 under this subsection is entitled to:
- 26 (1) injunctive relief;
- 27 <u>(2)</u> compensatory damages;

| 1 | (3) exemplary damages of not less than \$100,000; and |
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| 2 | (4) costs and reasonable attorney's fees. |
| 3 | (g) Notwithstanding any other law, a person who violates |
| 4 | Subsection (a) or (e): |
| 5 | (1) may not assert and is not entitled to any type of |
| 6 | immunity defense, including sovereign immunity, governmental |
| 7 | immunity, official immunity, or judicial immunity; |
| 8 | (2) may not be indemnified for an award of damages or |
| 9 | costs and attorney's fees entered against the person or for the |
| 10 | costs of the person's legal defense; and |
| 11 | (3) may not receive or obtain legal representation |
| 12 | from the attorney general of this state in an action brought against |
| 13 | the person under Subsection (f). |
| 14 | (h) Notwithstanding any other law, a person who brings an |
| 15 | action and seeks any writ, injunction, or declaratory judgment that |
| 16 | would restrain any person from hearing, adjudicating, docketing, or |
| 17 | filing a civil action brought under this subchapter shall pay the |
| 18 | costs and attorney's fees of the person against whom the action is |
| 19 | brought. A person entitled to recover costs and attorney's fees |
| 20 | under this subsection may bring a civil action to recover these |
| 21 | costs and attorney's fees in state or federal court. It is not a |
| 22 | defense to a civil action brought under this subsection that: |
| 23 | (1) the claimant failed to seek recovery of costs or |
| 24 | attorney's fees in the underlying action; |
| 25 | (2) the court in the underlying action declined to |
| 26 | recognize or enforce the requirements of this section; or |
| 27 | (3) the court in the underlying action held that any |

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- 1 provision of this section is invalid, unconstitutional, or
- 2 preempted by federal law, notwithstanding the doctrines of issue or
- 3 <u>claim preclusion</u>.
- 4 SECTION 2. Subchapter M, Chapter 74, Civil Practice and
- 5 Remedies Code, as added by this Act, applies only to a cause of
- 6 action that accrues on or after the effective date of this Act.
- 7 SECTION 3. This Act takes effect immediately if it receives
- 8 a vote of two-thirds of all the members elected to each house, as
- 9 provided by Section 39, Article III, Texas Constitution. If this
- 10 Act does not receive the vote necessary for immediate effect, this
- 11 Act takes effect on the 91st day after the last day of the
- 12 legislative session.